Enhancing the User Uptake of Land Cover / Land Use Information Derived from the Integration of Copernicus Services and National Databases (InCoNaDa)



WP3: LC, LU and Changes for Urban and Spatial Planning

# Needs and possibilities of using geospatial information on land cover, land use and land use change in spatial planning in Poland and Norway

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- What are the needs of spatial planning in Poland and Norway for geospatial information about land cover, land use, and land cover and land use change?
- Can CLMS products improve or supplement national data in spatial planning?





#### Norway grants

### 1. Literature review

- Legislation
- Planning documents
- 2. Systematic description of similarities, differences, and challenges
  - Planning systems
  - Geospatial databases

## **Central laws and LCLUC-monitoring**



## Poland

- Spatial Planning and Land Development Act (2015-revision)
- Requirements
  - Calculations: Balance extent of urban development and nature
  - «Hard data»: Monitor changes in urban space
  - Development policy monitoring system (Central Statistical Office)
  - Urban Policy Observatory

## Norway

- Planning and Building Act (2008-revision)
- No explicit requirements, but administrative routines imply monitoring
  - New buildings and roads (georeferenced)
  - Farmland reallocated to other land use (annually)
  - Building permits in coastal zone
  - Detailed land use map (Statistics Norway, custom reporting every 5 years)
  - Long-term monitoring of the agricultural landscape (NIBIO, since 1998)
  - Irregular thematic monitoring upon commision:
     E.g., constructions in coastal zone, leisure homes, illegal buildings/constructions, green urban areas
  - Land use calculator



Administrative level		Plan documents	Strategy documents	
NATIONAL: STATE GOVERNMENT ADMINISTRATION		- [Until Nov 2020: National Spatial Development Concept (NSDC) 2030]	National Strategy of Regional Development 2010-20	
ENT ON	<b>REGIONAL: VOIVODSHIP</b>	Voivodship spatial development plans	Voivodship development strategies landscape audit	
SELF-GOVERNM ADMINISTRATIO	SUPRA-LOCAL: COUNTY	-	The supra-local (county) development strategies	
	LOCAL: MUNICIPALITY	Studies of conditions and directions of spatial development (SUiKZP) Local spatial development plans (MPZP)	Local development strategies	

## **Spatial planning in Norway**



Administrative level	Plan documents	Strategy documents
NATIONAL: State	<ul> <li>Central government land-use plan (usually commissioned by central government, but developed by municipalities)</li> </ul>	<ul> <li>Central government planning guidelines</li> <li>Central government planning provisions</li> </ul>
REGIONAL: County (Norw.: 'fylke')	<ul> <li>Regional master plan (Mainly strategic, limited to a fixed period of time; not obligatory)</li> </ul>	<ul> <li>Regional planning strategy (Only <u>obligatory</u> regional planning document)</li> <li>Regional planning provisions (not obligatory)</li> </ul>
LOCAL: Municipality (Norw.: 'kommune')	<ul> <li>Municipal master plan Social element (Kommuneplan, samfunnsdel) Land-use element (Kommuneplan, arealdel)</li> <li>Area zoning plan (Områderegulering)</li> <li>Detailed zoning plan (Detaljregulering)</li> </ul>	<ul> <li>Municipal planning strategy (<u>Obligatory</u> to be renewed every electoral term (4 yrs))</li> </ul>



	Local study of conditions and directions of spatial development (SUiKZP)	Local spatial development plan (MPZP)
Objective	<b>Determine directions</b> of spatial development and choice of spatial planning policy	<b>Implement</b> municipal spatial planning <b>policy</b> which sets land-use, and rules and conditions for buildings and land cover
Legal status	Not binding	Binding (Act of local law)
Scale	1:5000 to 1:25 000	1:500, 1:1000 or 1:2000
Level of detail	A morphological region / zone	Plot / terrain / land use
Land-use division	Not specified in detail	Specified in detail

NB: If no MZPZ, individual building permits may still be issued, smaller single-family housings even built without permit.

### **Norway: Planning documents on local level**



	Municipal master plan (N	Zoning plan (Norw.: 'reguleringsplan')		
	Social element	Land use element	Area zoning plan	Detailed zoning plan
Objectives	<ul> <li>Long-term strategy for the societal development of the municipality:</li> <li>Challenges and goals</li> <li>Assessment of alternative strategies</li> <li>Basis for sector plans</li> </ul>	<ul> <li>Connection between future social development and land use</li> <li>Main aspects of the allocation of land for new projects and land use, important factors to be considered,</li> <li>Main objectives and areas requiring special consideration in terms of use and conservation of land</li> </ul>	<ul> <li>Clarify land use in greater detail</li> </ul>	• Follow up the land-use element of the municipal master plan and any requirements established in an adopted area zoning plan
Legal status	<b>Binding</b> : basis for municipality's own activities and for activities of the central government and regional authorities in the municipality	<b>Binding</b> for new projects or expansion of existing projects		
Scale	- (Text document only)	1:20,000-1:50,000 (1:5,000-1:10,000)	1:5,000 or 1:10,000 (1:20,000 or 1:50,000)	1:1000-1:2000 (1:500-1:5000)
Level of detail	Sectors: Infrastructure, housing, business, municipal services (health, schools, kindergartens, culture), environment, etc.	Entire municipality	Sub-section(s) of municipality	Construction project areas
Land-use division	-	Categories specified		



- National Integration of Local Spatial Development Plans (KIMPZP)
- National Geodetic and Cartographic Resource (PZGiK) (NB: access fee)
  - General database of geographical objects (BDOO)
  - Orthophotomaps and numerical terrain model (ORTO/NMT)
- Basic LULC databases
  - Geoportal
  - National Topographic Database (BDOT10k): 3 levels
  - Land and Property Register (EGIB): Land, buildings, premises NB: not updated regularly



- Up-to-date public set of basic map data available for public and private purposes
- Geodata organised readily available
- Municipalities must have planning register
- Authoritative collection of maps for spatial planning (DOK)
  - 147 datasets (topographic maps, property and building registers, infrastructure, other thematic layers)
  - Each municipality composes its DOK, dependent on needs; additional data may be added as long as it complies with quality standard
- LULC databases
  - National geospatial data infrastructure (Mapping authority)
- National map portal



### Many similarities

- Administrative hierarchies
- Allocation of tasks and responsibilities to administrative levels

- Most notable difference
  - Availability of geospatial data



CLMS products			Poland	Norway
Corine Land Cover (Level-3)	Urban Atlas	HRL Imperviousness	MPZP – Local spatial development plan	Municipal Master Plan, Land-use Element
<ul> <li>Updated every 6 years (2006)</li> <li>Minimum unit: 25 ha for changes: 5 ha</li> <li>Scale 1:100 000</li> </ul>	<ul> <li>Updated 2006, 2012, 2018</li> <li>Minimum unit: 0.26-1 ha, dependent on class</li> </ul>	<ul> <li>Updated 2006, 2009, 2012, 2018</li> <li>Minimum unit 2006-2012: 20*20 m<sup>2</sup> 2018: 10*10 m<sup>2</sup></li> </ul>	- Scale: 1:1000 (1:500, 1:2000)	<ul> <li>Update every 4 years or less frequent</li> <li>Scale: usually 1:5,000 or 1:10,000 for central areas, less detailed for rural areas.</li> </ul>



- International authorities need internationally standardized data, national planning authorities do not
- National cadastral data and building registers provide more detailed and accurate info than CLMS data
- Potential of CLMS data
  - 'Landscape trend indicator': Evidence for materialization of plans to be surveyed in detail
  - Temporary updates of national registers: Bridge time lags between actual developments and until official national databases are updated with more detailed data



- Thematic and geometric accuracy of national datasets is usually better than of CLMS data
- CLMS data may fill gaps when specific topics are (temporarily) missing in national datasets





### **Interested in further details?**

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### SPATIAL PLANNING NEEDS TOWARDS COPERNICUS LAND MONITORING SERVICES: CASE STUDIES FROM POLAND AND NORWAY